

CARL T.C. GUTIERREZ GOVERNOR OF GUAM

Refer to Legislative Secretary

DEC 0 5 1998

The Honorable Antonio R. Unpingco Speaker Mina'Bente Kuåttro na Liheslaturan Guåhan Twenty-Fourth Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Hagåtña, Guam 96910

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Dear Speaker Unpingco:

Enclosed please find Bill No. 229 (COR), "AN ACT TO AMEND SELECT SECTIONS WITHIN CHAPTERS 63, 65 AND 67 OF DIVISION 3, PART 2 OF TITLE 10 OF THE GUAM CODE ANNOTATED, RELATIVE TO RE-ORGANIZING THE DEPARTMENT OF MILITARY AFFAIRS BY ADDING TO THAT ORGANIZATION THE OFFICE OF CIVIL DEFENSE AND THE OFFICE OF VETERANS AFFAIRS", which was vetoed and subsequently overridden by I Liheslatura on December 3, 1998. This legislation is now designated as **Public Law No. 24-298.**

Very truly yours,

Carl T. C. Gutierrez

I Maga'lahen Guåhan Governor of Guam

Attachment: copy attached for signed or overridden bill original attached for vetoed bill

cc: The Honorable Joanne M. S. Brown Legislative Secretary

Offi)	e of the Speaker
ANTI	INIO R. LINPINGCO
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MINA'BENTE KUATTRO NA LIHESLATURAN GUAHAN 1998 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Bill No. 229 (COR), "AN ACT TO AMEND SELECT SECTIONS WITHIN CHAPTERS 63, 65 AND 67 OF DIVISION 3, PART 2 OF TITLE 10 OF THE GUAM CODE ANNOTATED, RELATIVE TO RE-ORGANIZING THE DEPARTMENT OF MILITARY AFFAIRS BY ADDING TO THAT ORGANIZATION THE OFFICE OF CIVIL DEFENSE AND THE OFFICE OF VETERANS AFFAIRS," returned without approval of I Maga'lahen Guahan, was reconsidered by I Liheslaturan Guahan and after such consideration, did agree, on the 3rd day of December, 1998, to pass said bill notwithstanding the veto of I Maga'lahen Guahan by a vote of sixteen (16) members.

ONIO R. UNPINGCO Speaker

Attested:

TOANNE M.S. BROWN

Senator and Legislative Secretary

This Act was received by I Maga'lahen Guahan this _444 promber, day of v 1998, at <u>4:05</u> o'clock P _.M.

Assistant Staff Officer Maga'lahi's Office

Public Law No. 24-298

MINA'BENTE KUATTRO NA LIHESLATURAN GUÅHAN 1997 (FIRST) Regular Session

Bill No. 229 (COR)

As amended on the Floor.

Introduced by:

T.C.Ada V. C. Pangelinan L. A. Leon Guerrero J. Won Pat-Borja F. B. Aguon, Jr. A.C. Blaz I. M.S. Brown Felix P. Camacho Francisco P. Camacho M. C. Charfauros E. J. Cruz W. B.S.M. Flores Mark Forbes L. F. Kasperbauer A. C. Lamorena, V C. A. Leon Guerrero I. C. Salas A. L.G. Santos F.E. Santos A. R. Unpingco

AN ACT TO AMEND SELECT SECTIONS WITHIN CHAPTERS 63, 65 AND 67 OF DIVISION 3, PART 2 OF TITLE 10 OF THE GUAM CODE ANNOTATED, RELATIVE TO **RE-ORGANIZING** THE DEPARTMENT OF MILITARY AFFAIRS BY ADDING TO THAT ORGANIZATION THE OFFICE OF CIVIL DEFENSE AND THE OFFICE OF VETERANS AFFAIRS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Legislative Findings. (a) 1 Public Law Pursuant to 2 Number 16-18 (Chapter 63 of 10 GCA), the Department of Military Affairs 3 (Guam National Guard) was created. In time of war, insurrection, rebellion, riot or imminent danger thereof, or in time of any state emergency, I 4 5 Maga'lahen Guahan, in his capacity as Commander-in-Chief, may order the 6 Guam National Guard into active military service on Guam, except when the 7 Guard is on Federal active duty.

8 (b) Pursuant to Public Law Number 1-88 (Chapter 65 of 10 GCA), the 9 Office of Civil Defense was created in order to insure that preparations of 10 Guam will be adequate and coordinated to deal with such emergencies 11 arising from the occurrence of disasters of unprecedented size and 12 destructiveness resulting from enemy attack, sabotage or other hostile action, 13 as well as from emergencies resulting from natural disasters.

14 Pursuant to Public Law Number 10-123 (Chapter 67 of 10 GCA), (c)15 the Office of Veterans Affairs was created for the purpose of administering all 16 local laws pertaining to local Veterans of the U.S. Armed Forces, and is the agency of the government of Guam charged with the responsibility of 17 cooperating with the U.S. Veterans Office. The Office has the potential of 18 19 providing the data base of military occupational specialties of local veterans which, if needed, could be identified to provide the manpower needed to 20 21 reinforce the efforts of government of Guam agencies responding to 22 emergencies caused by natural or manmade disasters.

The commonality which exists between the Department of 1 (d)2 Military Affairs and the Office of Civil Defense is their purpose in planning 3 for the response to emergencies resulting from natural or manmade disasters. The Office of Veterans Affairs also shares a commonality with the two (2) 4 5 agencies through the clientele which it serves. Creating a direct organizational linkage between the Guam National Guard, the Office of Civil 6 Defense and the Office of Veterans Affairs will contribute to the streamlining 7 8 of government of Guam's emergency response capability.

9 Section 2. Legislative Intent. It is the intent of *I Liheslaturan Guahan* 10 to reorganize the Department of Military Affairs by adding to its 11 organizational structure the Office of Civil Defense and the Office of Veterans 12 Affairs. The new entities shall come under the direct administrative control of 13 the Adjutant General.

Section 3. Section 63100 of Title 10 of the Guam Code Annotated is
hereby *amended* to read as follows:

"Section 63100. Department of Military Affairs. There is within the government of Guam the Department of Military Affairs. The
 administrative and executive head of the Department shall be the
 Adjutant General. The government of Guam shall provide adequate
 office space for the Department of Military Affairs.

All civilian non-uniformed positions in the Department of Military
 Affairs with the exception of the Executive Secretary and the Executive
 Services Coordinator, shall be in the classified service of the government
 of Guam."

Section 4. Section 63102 of Title 10 of the Guam Code Annotated is
 hereby *amended* to read as follows:

3 "Section 63102. Management of the Guam National Guard, the
4 Office of Civil Defense and the Office of Veterans Affairs. The
5 Department of Military Affairs shall be responsible for the management
6 of all elements of the Guam National Guard not in active service of the
7 United States, the Office of Civil Defense, and the Office of Veterans
8 Affairs."

9 Section 5. Section 63201 of Title 10 of the Guam Code Annotated is
10 hereby *amended* to read as follows:

11"Section 63201. The Adjutant General.The Adjutant12General shall be appointed by I Maga'lahen Guahan, subject to the advice13and consent of the I Liheslaturan Guahan, and shall have such rank and14qualifications as I Maga'lahen Guahan may prescribe, and he shall:

(a) be capable of being Federally recognized in accordance
with Federal law, and Army and Air Force regulations, as
appropriate, in the grade of at least Colonel;

(b) be promoted to the Guam Army or Air National
Guard, as appropriate, at the discretion of the Commander-inChief, to a grade not to exceed Major General;

(c) serve until such time as his replacement is appointed
by I Maga'lahen Guahan or until he resigns (I Maga'lahen Guahan
may relieve the Adjutant General for malfeasance, misfeasance or
his inability to continue Federally recognized status.);

(d) issue and promulgate regulations in furtherance of the provisions of this Title (The regulations shall take effect by Executive Order of *I Maga'lahen Guahan*. The provisions of the Administrative Adjudication Law shall *not* apply to the issuance and promulgation of regulations of the Department of Military Affairs.);

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7 (e) be the senior commander, under the Commander-in8 Chief of the Guam National Guard, and be responsible for the
9 training of all members and units of the Guam National Guard for
10 both Federal and Guam missions;

(f) be the paymaster general and be charged with all
disbursements of pay and allowances for the service of the troops
when in the service of Guam;

14 (g) give his entire time to the management of the
15 Department of Military Affairs;

16 (h) have such military and civilian assistants and clerks as
17 may be required to properly conduct the operation of his
18 department;

(i) issue and transmit and keep a record of all orders and
regulations of the Commander-in-Chief and the Department of
Military Affairs pertaining to the Guam National Guard;

(j) keep a record of all appointments, commissions and
 warrants of officers and appointments of non-commissioned

officers and shall have general charge of recruiting and records of
 enlistments and discharges;

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(k) keep the military history of the Guam National Guard and personnel records of each individual member thereof;

5 (l) have charge of all correspondence and records 6 pertaining to the Department of Military Affairs, and file for 7 record all reports and records of all active service performed by 8 members of the Guam National Guard in the service of Guam or 9 of the United States; and

10 (m) direct and have charge of all purchase of military 11 supplies and stores, subject to the purchasing procedure of the 22 government of Guam."

Section 6. Section 63204 of Title 10 of the Guam Code Annotated is
hereby *amended* to read as follows:

"Section 63204. Headquarters Staff. The headquarters staff of
the Department of Military Affairs shall consist of the Adjutant General,
the Assistant Adjutants General for Army and Air, the Administrator of
the Office of Civil Defense, and the Administrator of the Office of
Veterans Affairs, and such other offices as the Adjutant General, with
the approval of *I Maga'lahen Guahan*, shall establish."

Section 7. Section 65101 of Title 10 of the Guam Code Annotated is
 hereby *amended* to read as follows:

23 "Section 65101. Purpose. Because of the existing possibility of
 [°]4 the occurrence of disasters or emergencies resulting from enemy attack,

1 sabotage or other hostile action, as well as from the vicissitudes of 2 nature, and in order to insure that preparations of Guam will be 3 adequate to deal with such disasters or emergencies, and generally to 4 provide for the common defense and to protect the public peace, health 5 and safety and to preserve the lives and property of the people of 6 Guam, it is hereby found and declared to be necessary:

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(1) to create within the Department of Military Affairs anOffice of Civil Defense for Guam;

9 (2) to confer upon *I Maga'lahen Guahan* and at his 10 discretion to delegate to other officials of Guam the emergency 11 powers provided herein;

(3) to provide for the rendering of mutual aid with other
territories and the states, and to cooperate with the Federal
government with respect to the carrying out of civil defense
functions; and

16 (4) to authorize the establishment of such organizations
17 and the taking of such steps as are necessary and appropriate to
18 carry out the provisions of this Chapter.

It is further declared to be the purpose of this Chapter and the policy of Guam that all civil defense functions of Guam be coordinated to the maximum extent with the comparable functions of the Federal government, including its various departments and agencies and of private agencies of every type, to the end that the most effective preparation and use may be made of the manpower, resources and

facilities of Guam and of the Nation for dealing with any disaster that
 may occur."

Section 9. Section 65103 of Title 10 of the Guam Code Annotated is
hereby *amended* to read as follows:

5 "Section 65103. Office Defense: Creation; of Civil Administrator; Personnel. There is hereby created within the 6 Department of Military Affairs an Office of Civil Defense with an 7 8 Administrator of Civil Defense, hereinafter called the 'Administrator,' 9 who shall be a member of the classified service and is the administrative 10 head of the Office of Civil Defense, subject to the direction and control 11 of the Adjutant General. This Section shall be effective upon the 2 establishment of the pay range by the Civil Service Commission.

13 The Administrator, with the approval of the Adjutant General, 14 may employ such technical, clerical, stenographic and other personnel 15 and may make such expenditures within the appropriation therefor, or 16 from other funds made available to him for purposes of civil defense, as 17 may be necessary to carry out the purposes of this Chapter.

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The Administrator and other personnel of the Civil Defense Agency shall be provided with appropriate office space, furniture, equipment, motor vehicles, supplies, stationery and printing in the same manner as are provided for personnel of other Guam agencies.

The Administrator, subject to the direction and control of the Adjutant General, shall be the administrative head of the Office of Civil Defense and shall be responsible to the Adjutant General for carrying out the program for the civil defense of Guam. He shall coordinate the activities of all organizations for civil defense within Guam, and shall maintain liaison with and cooperate with civil defense agencies and organizations and the Armed Forces of the Federal government, and

4 shall have such additional authority, duties and responsibilities as are 5 authorized by this Chapter, or as may be prescribed by the I Maga'lahen Guahan." 6

7 Section 10. Section 65104 of Title 10 of the Guam Code Annotated 8 is hereby *amended* to read as follows:

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9 "Section 65104. Civil Defense Advisory Council. There is hereby created a Civil Defense Advisory Council, hereinafter called the 10 11 'Council', consisting of fourteen (14) members, in addition to the 2 chairman, appointed by *I Maga'lahen Guahan* as follows: one (1) member from the Guam Police Department; one (1) member from the Guam 13 14 National Guard; one (1) member from the Department of Public Health 15 and Social Services; one (1) member shall be the President of the 16 Mayors' Council of Guam or his representative; one (1) member from 17 the Department of Education; one (1) member from the Department of 18 Agriculture and eight (8) public minded citizens from private business, 19 welfare organizations or civic associations on Guam. In addition to the 20 foregoing fourteen (14) members, I Maga'lahen Guahan is hereby 21 authorized to request from appropriate military authorities the 22 designation of two (2) members from the Armed Forces of the United 23 States to provide liaison between the Armed Forces and the government ٦4 of Guam in Civil Defense activities. The Council shall advise I

Maga'lahen Guahan and the Administrator on matters pertaining to civil defense. I Maga'lahen Guahan shall serve as Chairman of the Council, and the members thereof shall serve without compensation, but may be reimbursed for reasonable and necessary expenses incurred in the performance of their duties as certified by the Treasurer of Guam."

6 Section 11. Section 65105 of Title 10 of the Guam Code Annotated
7 is hereby *amended* to read as follows:

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"Section 65105. The Adjutant General to Direct and Control.

9 At the general direction of *I Maga'lahen Guahan*, the Adjutant General 10 shall have general direction and control of the Office of Civil Defense, 11 and shall be responsible for the carrying out of the provisions of this 2 Chapter."

13 Section 12. Section 65106 of Title 10 of the Guam Code Annotated
14 is hereby *amended* to read as follows:

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"Section 65106. Same: Authority and Powers. In performance of his duties under this Chapter, the Adjutant General, at

18 empowered:

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(1) to make, amend and rescind the necessary orders,
 rules and regulations to carry out the provisions of this Chapter
 with due consideration of the plans of the Federal government;

the general direction of the Governor is further authorized and

(2) to prepare a comprehensive plan and program for the
 civil defense of Guam, such plan and program to be integrated
 into and coordinated with the civil defense plans of the Federal

government and of other territories and of the states to the fullest possible extent;

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3 in accordance with such plan and program for the civil (3) defense of Guam, to ascertain the requirements of the civilian 4 population thereof for food or clothing or other necessities of life 5 6 in the event of attack or disaster, and to plan for and procure 7 supplies, medicines, materials and equipment, and to use and 8 employ from time to time any of the property, services and 9 resources within Guam, for the purposes set forth in this Chapter; 10 to make surveys of the industries, resources and facilities within 11 Guam as are necessary to carry out the purposes of this Chapter; 2 to institute training programs and public information programs, 13 and to take all other preparatory steps, including the partial or full 14 mobilization of civil defense organizations and of the Guam National Guard, in advance of actual disaster, to insure the 15 16 furnishing of adequately trained and equipped forces of defense 17 personnel in time of need;

(4) to cooperate with the President and the heads of the
Armed Forces and the Civil Defense Agency of the United States,
and other appropriate Federal officers and agencies, and with the
officers and agencies of other territories and states in matters
pertaining to the civil defense of Guam and the Nation and the
incidents thereof; and in connection therewith, to take any
measures which he may deem proper to carry into effect any

request of the President of the United States and the appropriate Federal officers and agencies, for any action looking to civil defense, including the direction or control of:

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(a) black-outs and practice black-outs, air raid drills, mobilization of civil defense forces and other tests and exercises;

(b) warning and signals for drills or attacks and the mechanical devices to be used in connection therewith;

9 (c) the effective screening or extinguishing of all 10 lights, lighting devices and appliances;

 (d) shutting off water mains, gasoline or gas mains, electric power connections and the suspension of all other utility services;

(e) the conduct of civilians and the movement and
cessation of movement of pedestrians and vehicular traffic
during, prior and subsequent to drills or attack;

public meetings or gatherings; and

18 (g) the evacuation and reception of the civilian19 population;

(f)

20 (5) to take such action and give directions to Guam law 21 enforcement officers and agencies as may be reasonable and 22 necessary for the purpose of securing compliance with the 23 provisions of this Chapter and with the orders, rules and 24 regulations made pursuant thereto;

(6) to employ such measures and give such directives to the Guam Department of Public Health and Social Services in matters affecting the public health as may be reasonably necessary for the purpose of securing compliance with the provisions of this Chapter or with the findings or recommendations of such department by reason of conditions arising from enemy attack or the threat of enemy attack or otherwise;

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8 (7) to utilize the services and facilities of existing officers 9 and agencies of Guam; and, all such officers and agencies shall 10 cooperate with and extend their services and facilities to the 11 Adjutant General as he may request;

(8) to establish agencies and offices and to appoint
 executive, technical, clerical and other personnel as may be
 necessary to carry out the provisions of this Chapter;

(9) to delegate any authority vested in him under this
Chapter and to provide for the sub-delegation of any such
authority; and

(10) on behalf of Guam to enter into reciprocal aid
agreements or compacts with other territories or states and the
Federal government or with a neighboring territory or with the
Trust Territory of the Pacific Islands. Such mutual aid
arrangements shall be limited to the furnishing or exchange of
food, clothing, medicine and other emergency supplies;
emergency housing, police services; health, medical and related

services; personnel necessary to provide or conduct these services;
and such other supplies, equipment, facilities, personnel and
services as may be needed to effect its policy and purpose; the
reimbursement of costs and expenses for equipment, supplies,
personnel and similar items for emergency housing, police units
and health units; and on such terms and conditions as are deemed
necessary."

8 Section 13. Section 67100 of Title 10 of the Guam Code Annotated
9 is hereby *amended* to read as follows:

"Section 67100. Creation of Office. 10 There is within the 11 Department of Military Affairs an Office of Veterans Affairs. The 2 Veterans Affairs Officer who is a member of the classified service and is 13 the administrative head of the Office of Veterans Affairs subject to the 14 direction and control of the Adjutant General. This Section shall be 15 effective upon the establishment of the pay range by the Civil Service 16 Commission."

17 Section 14. Effective Date. This Act shall be cited as the
18 Department of Military Affairs Reorganization Act of 1997 and its provisions
19 shall take effect on January 4, 1999.